Dept. of Homeland Security, OPM

- (b) A unit may not be determined to be appropriate under this section solely on the basis of the extent to which employees in the proposed unit have organized, nor may a unit be determined to be appropriate if it includes—
- (1) Except as provided under 5 U.S.C. 7135(a)(2), which is not waived for the purpose of this subpart, any management official or supervisor;
 - (2) A confidential employee;
- (3) An employee engaged in personnel work in other than a purely clerical capacity;
- (4) An employee engaged in administering the provisions of this subpart;
- (5) Both professional employees and other employees, unless a majority of the professional employees vote for inclusion in the unit:
- (6) Any employee engaged in intelligence, counterintelligence, investigative, or security work which directly affects national security; or
- (7) Any employee primarily engaged in investigation or audit functions relating to the work of individuals employed by the Department whose duties directly affect the internal security of the Department, but only if the functions are undertaken to ensure that the duties are discharged honestly and with integrity.
- (c) Pursuant to 6 U.S.C. 412(b)(2), a unit to which continued recognition was provided upon transfer to DHS may not include an employee whose primary duty has materially changed to consist of intelligence, counterintelligence, or investigative work directly related to terrorism investigation.
- (d) Any employee who is engaged in administering any provision of law or this subpart relating to labor-management relations may not be represented by a labor organization—
- Which represents other individuals to whom such provision applies; or
- (2) Which is affiliated directly or indirectly with an organization which represents other individuals to whom such provision applies.
- (e) Two or more units in the Department for which a labor organization is the exclusive representative may, upon petition by the Department or labor organization, be consolidated with or without an election into a single larger unit if the Authority considers the

larger unit to be appropriate. The Authority will certify the labor organization as the exclusive representative of the new larger unit.

§ 9701.515 Representation rights and duties.

- (a)(1) A labor organization which has been accorded exclusive recognition is the exclusive representative of the employees in the unit it represents and is entitled to act for, and negotiate collective bargaining agreements covering, all employees in the unit. An exclusive representative is responsible for representing the interests of all employees in the unit it represents without discrimination and without regard to labor organization membership.
- (2) An exclusive representative of an appropriate unit must be given the opportunity to be represented at—
- (i) Any formal discussion between Department representative(s) and bargaining unit employees, the purpose of which is to discuss and/or announce new or substantially changed personnel policies, practices, or working conditions. This right does not apply to meetings between Department representative(s) and bargaining unit employees for the purpose of discussing operational matters where any discussion of personnel policies, practices or working conditions—
- (A) Constitutes a reiteration or application of existing personnel policies, practices, or working conditions;
- (B) Is incidental or otherwise peripheral to the announced purpose of the meeting; or
- (C) Does not result in an announcement of a change to, or a promise to change, an existing personnel policy(s), practice(s), or working condition(s);
- (ii) Any discussion between one or more Department representatives and one or more bargaining unit employees concerning any grievance;
- (iii) Any examination of a bargaining unit employee by a representative of the Department in connection with an investigation if the employee reasonably believes that the examination may result in disciplinary action against the employee and the employee requests such representation; or
- (iv) Any discussion between a representative of the Department and a

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bargaining unit employee in connection with a formal complaint of discrimination only if the employee, at his or her sole discretion, requests such representation.

- (3) Notwithstanding any other provision of this paragraph, if the Supreme Court determines that the definition of "grievance" in 5 U.S.C. 7103(a)(9) includes a formal complaint of discrimination filed by a bargaining unit employee, the definition of grievance in §9701.504, and its application to this section, will be interpreted and applied consistent with that decision.
- (4) The Department must annually inform its employees of their rights under paragraph (a)(2)(iii) of this section.
- (5) Except in the case of grievance procedures negotiated under this subpart, the rights of an exclusive representative under this section may not be construed to preclude an employee from—
- (i) Being represented by an attorney or other representative of the employee's own choosing, other than the exclusive representative, in any other grievance or appeal action; or
- (ii) Exercising other grievance or appellate rights established by law, rule, or regulation.
- (b) The duty of the Department or appropriate component(s) of the Department and an exclusive representative to negotiate in good faith under paragraph (a) of this section includes the obligation—
- (1) To approach the negotiations with a sincere resolve to reach a collective bargaining agreement;
- (2) To be represented at the negotiations by duly authorized representatives prepared to discuss and negotiate on conditions of employment;
- (3) To meet at reasonable times and convenient places as frequently as may be necessary, and to avoid unnecessary delays;
- (4) If agreement is reached, to execute on the request of any party to the negotiation, a written document embodying the agreed terms, and to take such steps as are necessary to implement such agreement; and
- (5) In the case of the Department or appropriate component(s) of the Department, to furnish information to an

exclusive representative, or its authorized representative, when—

- (i) Such information exists, is normally maintained, and is reasonably available:
- (ii) The exclusive representative has requested such information and demonstrated a particularized need for the information in order to perform its representational functions in grievance proceedings or in negotiations; and
- (iii) Disclosure is not prohibited by law.
- (c) Disclosure of information in paragraph (b)(5) of this section does not include the following:
- (1) Disclosure prohibited by law or regulations, including, but not limited to, the regulations in this part, Governmentwide rules and regulations, Departmental implementing directives and other policies and regulations, and Executive orders;
- (2) Disclosure of information if adequate alternative means exist for obtaining the requested information, or if proper discussion, understanding, or negotiation of a particular subject within the scope of collective bargaining is possible without recourse to the information;
- (3) Internal Departmental guidance, counsel, advice, or training for managers and supervisors relating to collective bargaining;
- (4) Any disclosure that would compromise the Department's mission, security, or employee safety; and
- (5) Home addresses, telephone numbers, email addresses, or any other information not related to an employee's work.
- (d)(1) An agreement between the Department or appropriate component(s) of the Department and the exclusive representative is subject to approval by the Secretary or designee.
- (2) The Secretary or designee must approve the agreement within 30 days after the date the agreement is executed if the agreement is in accordance with the provisions of these regulations and any other applicable law, rule, or regulation.
- (3) If the Secretary or designee does not approve or disapprove the agreement within the 30-day period specified in paragraph (d)(2) of this section, the agreement must take effect and is

binding on the Department or component(s), as appropriate, and the exclusive representative, but only if consistent with law, the regulations in this part, Governmentwide rules and regulations, Departmental implementing directives and other policies and regulations, and Executive orders.

- (4) A local agreement subject to a national or other controlling agreement at a higher level may be approved under the procedures of the controlling agreement or, if none, under Departmental regulations. Bargaining will be at the level of recognition except where delegated.
- (5) Provisions in existing collective bargaining agreements are unenforceable if an authorized agency official determines that they are contrary to law, the regulations in this part, Governmentwide rules and regulations, Departmental implementing directives (as provided by §9701.506) and other policies and regulations, or Executive orders.

\$9701.516 Allotments to representatives.

- (a) If the Department has received from an employee in an appropriate unit a written assignment which authorizes the Department to deduct from the pay of the employee amounts for the payment of regular and periodic dues of the exclusive representative of the unit, the Department must honor the assignment and make an appropriate allotment pursuant to the assignment. Any such allotment must be made at no cost to the exclusive representative or the employee. Except as provided under paragraph (b) of this section, any such assignment may not be revoked for a period of 1 year.
- (b) An allotment under paragraph (a) of this section for the deduction of dues with respect to any employee terminates when—
- (1) The agreement between the Department or Department component and the exclusive representative involved ceases to be applicable to the employee; or
- (2) The employee is suspended or expelled from membership in the exclusive representative.
- (c)(1) Subject to paragraph (c)(2) of this section, if a petition has been filed

with the Authority by a labor organization alleging that 10 percent of the employees in an appropriate unit in the Department have membership in the labor organization, the Authority must investigate the petition to determine its validity. Upon certification by the Authority of the validity of the petition, the Department has a duty to negotiate with the labor organization solely concerning the deduction of dues of the labor organization from the pay of the members of the labor organization who are employees in the unit and who make a voluntary allotment for such purpose.

- (2)(i) The provisions of paragraph (c)(1) of this section do not apply in the case of any appropriate unit for which there is an exclusive representative.
- (ii) Any agreement under paragraph (c)(1) of this section between a labor organization and the Department or Department component with respect to an appropriate unit becomes null and void upon the certification of an exclusive representative of the unit.

§ 9701.517 Unfair labor practices.

- (a) For the purpose of this subpart, it is an unfair labor practice for the Department—
- (1) To interfere with, restrain, or coerce any employee in the exercise by the employee of any right under this subpart;
- (2) To encourage or discourage membership in any labor organization by discrimination in connection with hiring, tenure, promotion, or other conditions of employment;
- (3) To sponsor, control, or otherwise assist any labor organization, other than to furnish, upon request, customary and routine services and facilities on an impartial basis to other labor organizations having equivalent status;
- (4) To discipline or otherwise discriminate against an employee because the employee has filed a complaint or petition, or has given any information or testimony under this subpart;
- (5) To refuse, as determined by the HSLRB, to consult or negotiate in good faith with a labor organization, as required by this subpart;
- (6) To fail or refuse, as determined by the HSLRB, to cooperate in impasse